Item 1008-D

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97TH CONGRESS
1st Session

HOUSE OF REPRESENTATIVES

REPORT
No. 97-222

MAKING APPROPRIATIONS FOR THE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, AND FOR SUNDRY INDEPENDENT AGENCIES, BOARDS, COMMISSIONS, CORPORATIONS, AND OFFICES, FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1982, AND FOR OTHER PURPOSES

SEPTEMBER 11, 1981.—Ordered to be printed

Mr. BOLAND, from the committee of conference, submitted the following

CONFERENCE REPORT

ORIGINAL

[To accompany H.R. 4034]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 4034) making appropriations for the Department of Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1982, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 7, 12, 15, 21, 24, 26, 31, 32, 33, 34, 36, 48, 49, 50, 51, 52, 58, and 59.

That the House recede from its disagreement to the amendments of the Senate numbered 2, 6, 9, 17, 19, 20, 25, 30, 38, 44, 46, 47, 53, 54, and agree to the same.

Amendment numbered 1:

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$916,233,800*; and the Senate agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amondment, as follows:

In lieu of the sum proposed by said amendment insert *$17,939,370,000*; and the Senate agree to the same.

Amendment numbered 8:

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COMPLETED

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$40,000,000,000*; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$68,250,000,000*; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows:

SOLAR ENERGY AND ENERGY CONSERVATION BANK

ASSISTANCE FOR SOLAR AND CONSERVATION IMPROVEMENTS

For financial assistance and other expenses, not otherwise provided for, to carry out the provisions of the Solar Energy and Conservation Bank Act of 1980 (12 U.S.C. 3601), $25,000,000, to remain available until September 30, 1983.

And the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$225,000,000*; and the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$23,000,000*; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$181,250,700*; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$4,973,100,000*; and the Senate agree to the same.

Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$99,800,000*; and the Senate agree to the same.

Amendment numbered 37:

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$1,040,000,000*; and the Senate agree to the same.

Amendment numbered 39:

That the House recede from its disagreement to the amendment of the Senate numbered 39, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$27,450,000*; and the Senate agree to the same.

Amendment numbered 40:

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$14,450,000*; and the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows:

INVESTMENT IN NATIONAL CONSUMER COOPERATIVE BANK

For the purchase of class A stock issued by the National Consumer Cooperative Bank as authorized by section 104 of the National Consumer Cooperative Bank Act (12 U.S.C. 3014), $47,000,000, to remain available until September 30, 1983.

And the Senate agree to the same.

Amendment numbered 42:

That the House recede from its disagreement to the amendment of the Senate numbered 42, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$12,881,600,000*; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment, as follows: Restore the matter stricken by said amendment, amended to read as follows: *: Provided, That this appropriation is hereby reduced by $19,700,000 through the elimination of payments for flight and correspondence training benefits, except for those persons enrolled in flight training on August 31, 1981, and correspondence training on September 30, 1981, and who remain continuously*

thereafter so enrolled and meet the applicable requirements of eligibility. and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *$150,699,000*; and the Senate agree to the same.

Amendment numbered 55:

That the House recede from its disagreement to the amendment of the Senate numbered 55, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: *413*; and the Senate agree to the same.

Amendment numbered 56:

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: *414*; and the Senate agree to the same.

Amendment numbered 57:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: *415*; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 4, 5, 13, 22, 23, 28, and 35.

EDWARD P. BOLAND,
BOB TRAXLER,
LOUIS STOKES,
LINDY (MRS. HALE) BOGGS,
MARTIN OLAV SABO,
JAMIE L. WHITTEN,
BILL GREEN,
LAWRENCE COUGHLIN,
C. W. BILL YOUNG,
SILVIO O. CONTE,
Managers on the Part of the House.

JAKE GARN,
LOWELL P. WEICKER,
PAUL LAXALT,
HARRISON SCHMITT,
ALFONSE M. D'AMATO,
ARLEN SPECTER,
MARK O. HATFIELD,
WALTER D. HUDDLESTON,
JOHN C. STENNIS,
WILLIAM PROXMIRE,
PATRICK J. LEAHY,
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 4034) making appropriations for the Department of Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1982, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Amendment No. 1: Appropriates $916,233,800 in annual contract authority for assisted housing, instead of $987,436,250 as proposed by the House and $891,500,000 as proposed by the Senate.

Amendment No. 2: Earmarks $25,112,000 in annual contract authority for the Indian housing program as proposed by the Senate, instead of $18,834,000 as proposed by the House.

Amendment No. 3: Appropriates $17,939,370,000 in budget authority for annual contributions for assisted housing, instead of $19,742,645,500 as proposed by the House and $17,815,100,000 as proposed by the Senate.

Amendment No. 4: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

: Provided further, That of the budget authority provided herein, $2,354,400,000 shall be allocated for public housing new construction other than for low-income housing for Indian families

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The Department estimates that the $2,354,400,000 will support 16,000 new public housing units. However, the Committee of Conference agrees that the limitation should not be interpreted as restricting local public housing authorities from allocating funding between Section 8 or low-income public housing projects on the basis of local requirements. Rather, the conferees intend that the amount requested for new public housing construction be fully allocated for use at local discretion.

The conference language deletes Senate language providing for the transfer of funds for payments for operation of low-income housing projects.

Amendment No. 5: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

PAYMENTS FOR OPERATION OF LOW-INCOME HOUSING PROJECTS—FISCAL YEAR 1981

For an additional amount for "Payments for operation of low-income housing projects", $148,000,000 to remain available until December 31, 1981.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The Committee of Conference is extremely concerned with the deteriorating financial position of many public housing authorities. Previous 1981 appropriations will enable the Department to provide PHA's with approximately 90 percent of the amount requested for operating subsidies. This additional amount will provide significant assistance to many PHA's with rapidly diminishing reserves.

The conferees are aware of the claims being made which suggest that the amount requested for 1982 operating subsidies is insufficient to meet the demands of public housing authorities. In view of this, both the Department of Housing and Urban Development and the House Committee's Surveys and Investigations Staff have begun comprehensive reviews of the operating subsidy program which will be instrumental in determining 1982 requirements for this activity. Depending on the results of these studies, the conferees will sympathetically consider supporting additional resources in 1982.

The conference agreement deletes Senate language regarding the congregate services program.

Amendment No. 6: Appropriates $4,000,000 for troubled projects operating subsidy as proposed by the Senate, instead of $50,176,000 as proposed by the House.

Amendment No. 7: Deletes language proposed by the Senate providing for a $75,960,000 temporary mortgage assistance payments program. The temporary mortgage assistance payments program was authorized in October of 1980. To date, a draft of the proposed regulations has not received departmental clearance. The Department has estimated that actual payments cannot be made prior to July of 1982. That schedule is slipping. While denying the request, the conferees expect HUD to continue implementation of this new program. Consideration will be given to providing the necessary authority next spring, after the regulations have been written and reviewed by the Committees on Appropriations.

Amendment No. 8: Establishes the limitation on additional Federal Housing Administration mortgage insurance commitments at $40,000,000,000, instead of $39,000,000,000 as proposed by the House and $41,000,000,000 as proposed by the Senate.

Amendment No. 9: Establishes the limitation on mortgage purchase authority at $1,973,000,000 as proposed by the Senate, instead of $3,600,000,000 as proposed by the House.

The conferees urge the department to continue to actively pursue the development and use of an adjustment factor which would increase the allowable Section 8 rents in order to compensate for the higher financing rates currently being experienced. The Committee of Conference understands that the Department will implement the program in such a manner as to compensate only for debt service increases and that applicants understand the use of the adjust-

ment factor is subject to the availability of budget and contract authority.

Amendment No. 10: Establishes the limitation on commitments for guarantees of mortgage-backed securities at $68,250,000,000, instead of $67,000,000,000 as proposed by the House and $69,500,000,000 as proposed by the Senate.

Amendment No. 11: Restores language proposed by the House and stricken by the Senate amended to appropriate $25,000,000 for assistance for solar and conservation improvements, instead of $50,000,000 as proposed by the House. The conferees direct the Secretary of HUD to expedite all Bank implementation activities by moving rapidly to publish regulations, secure an agent, staff the Bank, and disburse loans and subsidies at the earliest possible date.

Amendment No. 12: Includes the descriptive language "a community development grant program" as proposed by the House, instead of "local community and economic development programs" as proposed by the Senate.

Amendment No. 13: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $3,666,000,000 for community development grants, instead of $3,800,000,000 as proposed by the House and $4,166,000,000 as proposed by the Senate.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conferees are agreed that within the total provided, $2,000,000 from the Secretary's discretionary fund shall be devoted to the work study program to aid disadvantaged minority students.

Amendment No. 14: Limits total commitments to guarantee loans under section 108 of the Housing and Community Development Act of 1974, as amended, to $225,000,000, instead of $200,000,000 as proposed by the House and $250,000,000 as proposed by the Senate.

Amendment No. 15: Restores language proposed by the House and stricken by the Senate appropriating $500,000,000 for a separate urban development action grants account.

Amendment No. 16: Appropriates $23,000,000 for research and technology, instead of $20,000,000 as proposed by the House and $30,000,000 as proposed by the Senate.

TITLE II—INDEPENDENT AGENCIES

Environmental Protection Agency

Amendment No. 17: Appropriates $583,747,000 for salaries and expenses as proposed by the Senate, instead of $583,691,000 as proposed by the House. The conferees are in agreement with the recommendations contained in the report of the House with the following changes:

+$500,000 in program direction for the Office of Air, Noise and Radiation;

+$56,000 in program direction for the Office of Press Services;

+$500,000 in Office of Planning and Management contract studies;

−$870,000 in rent, communications and utilities; and

−$130,000 from the Office of Legislation.

The Committee of Conference has included $994,000 for the Great Lakes program. This amount represents the level requested in the January 1981 budget submission. Additional amounts above the budget request have been included in the research and development and abatement, control and compliance accounts. The conferees strongly believe that the Great Lakes program should be maintained as a separate program element coordinated at the Large Lakes research station in Grosse Ile, Michigan. The conferees reject the Administration's proposal to close the station and transfer certain functions to the environmental research laboratory in Duluth, Minn. The Agency is directed to make available at least eight permanent full-time positions for the Grosse Ile facility.

The Administration's stated objective in closing the laboratory is to achieve monetary savings. However, according to Agency officials, closing the station will only result in savings of $250,000 in 1982. The conferees believe the benefits of the facility in its current location far exceed that amount. In addition, Canadian officials have expressed concern that the laboratory closure may signal a retreat by the United States from the joint commitment to preserve the Great Lakes.

Amendment No. 18: Appropriates $181,250,700 for research and development, instead of $191,247,000 as proposed by the House and $180,750,700 as proposed by the Senate.

The committee of conference is in agreement with the recommendations contained in the report of the Senate. In particular, the conferees emphasize their support for the suggestion contained in the Senate report that the EPA should work more closely with the water industry to improve water service. The report noted that a part of the Federal research investment should respond to municipal water industry priorities.

Amendment No. 19: Deletes six research and development program limitations proposed by the House and stricken by the Senate.

Amendment No. 20: Appropriates $421,840,500 for abatement, control and compliance as proposed by the Senate, instead of $422,553,000 as proposed by the House. The conferees are in agreement with the recommendations contained in the report of the Senate with the following changes:

−$3,000,000 in the clean lakes program; and

+$3,000,000 to be applied at the Agency's discretion in programs proposed for reduction by the Senate.

Executive Office of the President

Amendment No. 21: Appropriates $1,044,000 for the Council on Environmental Quality and Office of Environmental Quality as proposed by the House, instead of $1,544,000 as proposed by the Senate.

Federal Emergency Management Agency

Amendment No. 22: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating $134,789,000 for State and local assistance as proposed by the Senate, instead of $54,084,000 as proposed by the House.

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $65,456,000 for emergency planning and assistance, instead of $29,010,000 as proposed by the House and $67,456,000 as proposed by the Senate.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The committee of conference concurs with the recommendations contained in the report of the Senate with the following change:

—$2,000,000 for earthquake hazard mitigation.

Amendment No. 24: Restores language proposed by the House and stricken by the Senate providing $373,000,000 for the national flood insurance fund to be used to retire fund indebtedness. The conferees are concerned that premium income on flood insurance policies continues to fall short of program expenses. The Federal Government's contingent liability in the national flood insurance program will surpass $100,000,000,000 in 1982. The committee of conference supports the Administration's efforts to place the fund on a more actuarily sound basis.

Public Law 97-35 amended the National Flood Insurance Act by requiring that beginning in fiscal year 1982, payments from the National Flood Insurance Fund for other than claims must be approved in appropriation acts.

In addition to payment of claims for flood losses, the Fund has paid for a contractor to operate the program, distribution of flood insurance maps and information, agents' fees and commissions, and interest on Treasury borrowings.

The combined effect of the authorization and appropriation Acts limits the Fund availability to payment of operating expenses ($34,927,000) and claims. The operating expenses limit carried in the appropriation bill will cover only payments to the contractor and map distribution expenses. The Committees on Appropriations do not intend to deny the Fund to be used to pay agents' commissions and interest on Treasury borrowings. The conferees have no objection if the Fund is used for these expenses in amounts not to exceed the budget estimates.

General Services Administration

Amendment No. 25: Appropriates $1,344,000 for the Consumer Information Center as proposed by the Senate, instead of $1,314,000 as proposed by the House.

National Aeronautics and Space Administration

Amendment No. 26: Restores language proposed by the House and stricken by the Senate limiting certain programs to the budget request without the approval of the Committees on Appropriations.

Amendment No. 27: Appropriates $4,973,100,000 for research and development, instead of $4,938,100,000 as proposed by the House and $4,994,500,000 as proposed by the Senate.

The conferees agree to add $70,000,000 above the request to be applied only for solar electric propulsion system, international solar polar mission, shuttle/spacelab payload development, upper atmospheric research satellites experiment, technology transfer, materials processing, search and rescue, technology utilization,

aeronautical research and technology, and mid-level facility. In reaching this agreement, the conferees direct that additional funding be applied to each of these areas in such a manner and in such amounts as to bring about a meaningful programmatic enhancement of each of these programs.

Amendment No. 28: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that none of the funds shall be used to support the definition and development of techniques to analyze extraterrestrial radio signals for patterns that may be generated by intelligent sources.

Amendment No. 29: Appropriates $99,800,000 for construction of facilities, instead of $95,800,000 as proposed by the House and $104,800,000 as proposed by the Senate. The conferees agree that NASA should apply the reduction of $5,000,000 at the discretion of the agency.

Amendment No. 30: Appropriates $1,114,300,000 for research and program management as proposed by the Senate, instead of $1,100,000,000 as proposed by the House.

National Consumer Cooperative Bank

Amendment No. 31: Restores heading proposed by the House and stricken by the Senate.

Amendment No. 32: Restores language proposed by the House and stricken by the Senate appropriating $5,000,000 for self-help development.

Amendment No. 33: Restores language proposed by the House and stricken by the Senate establishing a loan limitation of $14,000,000 for self-help development.

Amendment No. 34: Restores language proposed by the House and stricken by the Senate establishing a loan limitation of $260,000,000 for the National Consumer Cooperative Bank Fund and deletes language that restricts the Bank from making further loans as proposed by the Senate.

National Institute of Building Sciences

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating $1,500,000 for salaries and expenses, instead of $500,000 as proposed by the House. The additional funding is to assure that the Institute is a viable entity, and is the final appropriation.

Amendment No. 36: Deletes language proposed by the Senate making the funds available upon enactment of the bill. The conferees agree that the funds should be apportioned during the fiscal year 1982.

National Science Foundation

Amendment No. 37: Appropriates $1,040,000,000 for research and related activities, instead of $1,065,000,000 as proposed by the House and $1,024,100,000 as proposed by the Senate.

Amendment No. 38: Includes language proposed by the Senate limiting funding for biological, behavioral and social sciences to $184,600,000.

Amendment No. 39: Appropriates $27,450,000 for science education activities, instead of $35,000,000 as proposed by the House and $19,900,000 as proposed by the Senate.

NEIGHBORHOOD REINVESTMENT CORPORATION

Amendment No. 40: Appropriates $14,450,000 for payment to the Neighborhood Reinvestment Corporation, instead of $13,950,000 as proposed by the House and $14,950,000 as proposed by the Senate.

DEPARTMENT OF THE TREASURY

Amendment No. 41: Restores language proposed by the House and stricken by the Senate amended to appropriate $47,000,000 for investment in National Consumer Cooperative Bank, instead of $58,000,000 as proposed by the House. The Conferees are in agreement that the 1982 appropriations for the National Consumer Cooperative Bank are the final appropriations.

VETERANS ADMINISTRATION

Amendment No. 42: Appropriates $12,881,600,000 for compensation and pensions, instead of $12,914,800,000 as proposed by the House and $12,857,400,000 as proposed by the Senate.

Amendment No. 43: Restores language proposed by the House and stricken by the Senate amended to exempt persons enrolled in flight training on August 31, 1981 and correspondence training on September 30, 1981, instead of eliminating payment for all flight and correspondence trainees as proposed by the House.

Amendment No. 44: Appropriates $6,966,418,000 for medical care as proposed by the Senate, instead of $6,964,661,000 as proposed by the House.

The Committee of Conference is in agreement with the following changes from the budget request:

+$330,054,000 and 5,181 staff years to restore the reduction proposed in March;

+$1,716,000 to treat 200 additional patients in community nursing homes;

−$22,543,000 from activities other than personnel compensation and benefits and increases provided in the conference agreement; and

−$17,700,000 related to legislation reducing the period of time in which former servicemen can receive free dental care.

Amendment No. 45: Appropriates $150,699,000 for medical and prosthetic research, instead of $153,699,000 as proposed by the House and $145,699,000 as proposed by the Senate. The additional funding will support an average employment of 4,487, an increase of 194 staff years above the budget request.

Amendment No. 46: Appropriates $62,400,000 for medical administration and miscellaneous operating expenses as proposed by the Senate, instead of $62,572,000 as proposed by the House. The additional $4,000,000 above the budget request is earmarked for the nurse scholarship program authorized by the Veterans Administration Health Care Personnel Act of 1980.

Amendment No. 47: Disapproves $35,961,000 of the proposed deferral D81-98 relating to construction, major projects, as proposed by the Senate, instead of $23,361,000 as proposed by the House. The deferred projects disapproved by this bill are the nursing home

care and garage project at Washington, D.C., and the research and education addition at Long Beach, California.

The conferees are in agreement that the nursing home care construction projects at Ann Arbor, Fresno and Tampa be administered by the hospital directors. It is intended that the hospital directors be given discretion, including selecting the architect/engineer to design and/or supervise the construction. A pilot program of this type could be beneficial to veterans and the government. The Committee of Conference urges the VA Central Office to support a fair test for these construction projects.

Amendment No. 48: Delects language proposed by the Senate appropriating $4,692,000 for construction and operation of garage and parking facilities. In denying this request, the conferees agree that the Veterans Administration should continue to fund such maintenance, construction and operational expenses from existing resources.

TITLE IV—GENERAL PROVISIONS

Amendment No. 49: Restores language proposed by the House and stricken by the Senate which prohibits the use of personnel compensation and benefits funds for other purposes without the approval of the Committees on Appropriations.

Amendment No. 50: Restores section number proposed by the House and modified by the Senate.

Amendment No. 51: Restores section number proposed by the House and modified by the Senate.

Amendment No. 52: Restores section number proposed by the House and modified by the Senate.

Amendment No. 53: Deletes language proposed by the House limiting funds to amounts set forth in the budget estimates. The Committee of Conference continues to be concerned that procedures be developed which would establish guidelines for the reprogramming of funds from activities for which moneys were requested in the budget documents. As such, the conferees restate by reference the specific procedures concerning reprogrammings for the National Aeronautics and Space Administration as set forth in the 1981 Senate Appropriations report. In addition, the Committee expects that all agencies will strictly adhere to the limitation of $250,000 or 10 percent, whichever is less, on reprogrammings between programs or activities. That requirement is also contained in the Senate report. For purposes of definition, this limitation shall apply to all line items carried in the budget justifications for the agencies covered by the HUD-Independent Agencies Appropriation Bill. The conferees also direct that no new activity, program or project not specifically requested in the budget may be funded without the approval of the Committees on Appropriations. The Committee views the monitoring of reprogrammings integral to the appropriations process and directs that each agency covered in this bill shall report on the implementation of the above outlined procedures by December 31, 1981.

Amendment No. 54: Deletes provision proposed by the House and stricken by the Senate which would have prohibited overtime payments for employees above GS–9.

Amendment No. 55: Changes section number to 413, instead of 415 as proposed by the House and 412 as proposed by the Senate.

Amendment No. 56: Changes section number to 414, instead of 416 as proposed by the House and 413 as proposed by the Senate.

Amendment No. 57: Changes section number to 415, instead of 417 as proposed by the House and 414 as proposed by the Senate.

Amendment No. 58: Deletes provision proposed by the Senate which would prohibit the use of funds to pay for employee travel involving the taking of annual leave while away from the official duty station.

The conferees are deeply concerned about continuing travel abuses. However, the Senate provision has been deleted because this issue can more properly be addressed through agency regulations. Therefore, the Committee of Conference directs the Department and agencies covered by this Act to continue in effect or to reinstitute regulations promulgated pursuant to a directive contained in the Joint Explanatory Statement of the Conferees set forth in House Report 96-409. The Committee of Conference further directs that the Department and each agency submit quarterly reports to the Appropriations Committees detailing waivers of annual leave restrictions based on economy fares. Each report should include a description of the reason for each trip, as well as the number of days spent in annual leave status and on official business. The conferees are particularly concerned about continuing problems within the Environmental Protection Agency and direct that agency to make a more aggressive effort to avoid improprieties in the use of annual leave in conjunction with official travel.

Amendment No. 59: Deletes provision proposed by the Senate which would prohibit the use of funds to assist beyond 30 days any unoccupied Section 8 housing unit. The conferees urge the Department to determine if savings are possible from more vigorous enforcement of existing legal authorities and regulations regarding assistance payments for vacant units. In addition, the Department is also urged to determine whether future contracts should include 30 day rather than 60 day limitations.

Conference Total—With Comparisons

The total new budget (obligational) authority for the fiscal year 1982 recommended by the Committee of Conference, with compari-

sons to the fiscal year 1981 amount, the 1982 budget estimates, and the House and Senate bills for 1982 follow:

New budget (obligational) authority, fiscal year 1981	$69,578,917,253
Budget estimates of new (obligational) authority, fiscal year 1982 [1]	63,248,452,500
House bill, fiscal year 1982	62,599,958,500
Senate bill, fiscal year 1982	60,506,342,200
Conference agreement, fiscal year 1982	60,689,970,200
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1981	−8,888,947,053
Budget estimates of new (obligational) authority, fiscal year 1982	−2,558,482,300
House bill, fiscal year 1982	−1,909,988,300
Senate bill, fiscal year 1982	+183,628,000

[1] Includes $125,658,000 of budget estimates not considered by the House.

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BILL GREEN,
LAWRENCE COUGHLIN,
C. W. BILL YOUNG,
SILVIO O. CONTE,
Managers on the Part of the House.

JAKE GARN,
LOWELL P. WEICKER,
PAUL LAXALT,
HARRISON SCHMITT,
ALFONSE M. D'AMATO,
ARLEN SPECTER,
MARK O. HATFIELD,
WALTER D. HUDDLESTON,
JOHN C. STENNIS,
WILLIAM PROXMIRE,
PATRICK J. LEAHY,
Managers on the Part of the Senate.

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